

# Measuring Health Insurance in the American Community Survey: Assessing the New Premium and Subsidy Items

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#### Content of ACS Health Insurance Questions

Are you currently covered by plan from:

- 1. employer or union?
- 2. purchased directly from an insurance company?
- 3. Medicare (for 65+ and certain disabilities)?
- 4. Medicaid, Medical Assistance (for low income)?
- 5. TRICARE/military?
- 6. VA, Indian Health Service, any other plan?





# Basic Health Coverage Categories for Typical Analyses

#### 1. Private

- a. Employer-sponsored insurance (ESI)
- b. Non-group purchased on the individual market

#### 2. Public

- a. Medicaid (for low income)
- b. Medicare (for 65+)





#### Affordable Care Act and the New Marketplace

- In 2010 the ACA (aka Obamacare) was passed
- Created the new "marketplace" to be rolled out in 2014
- Marketplace would add a new sub-type of coverage:
  - 1. Private
    - a. Employer-sponsored insurance (ESI)
    - b. Non-group purchased on the individual market
      - i. Outside the marketplace
      - ii. From the marketplace (aka Obamacare)
  - 2. Public
    - a. Medicaid (for low income)
    - b. Medicare (for 65+)





#### Affordable Care Act and the New Marketplace

- In 2010 the ACA (aka Obamacare) was passed
- Roll-out of new marketplace in 2014 would add a sub-type of coverage:
  - 1. Private
    - a. Employer-sponsored insurance (ESI)
    - b. Non-group purchased on the individual market
      - i. Outside the marketplace
      - ii. From the marketplace (aka Obamacare)
  - 2. Public
    - a. Medicaid (for low income)
    - b. Medicare (for 65+)
    - c. Military





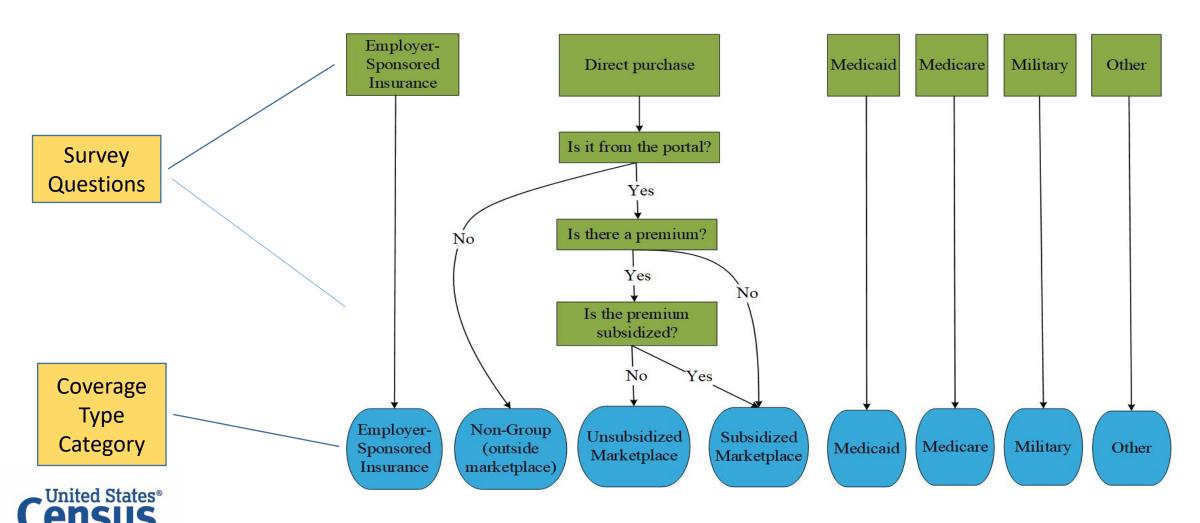
## Research in 2011 with Marketplace-Type Enrollees in Massachusetts

- In 2006 Massachusetts passed state-based health reform on which federal ACA was modeled
- Qualitative research with marketplace and Medicaid enrollees in Massachusetts to explore how to adapt ACS and CPS surveys post-ACA
- Results:
  - Maintain same basic health insurance module
  - Add three new questions on features of coverage:
    - Was it obtained on the portal (healthcare.gov)?
    - Is there a premium?
    - Is there a subsidy?
    - → Combining answers to basic module with these additional datapoints should enable categorization of marketplace coverage





# Hypothetical Algorithm to Categorize Coverage Type post-ACA from an Adapted ACS Health Module





#### CHIME: Linked Survey-Record Study Methods

- "CHIME" experimental survey conducted by Census Bureau in spring 2015
- Sample: phone numbers of enrollees from US-based mid-western private health insurance company records; random sample drawn from multiple strata:
  - Employer-sponsored insurance (ESI)
  - Non-group (direct purchase/outside marketplace)
  - Marketplace (unsubsidized and subsidized)
  - Medicaid
  - MinnesotaCare (public coverage with sliding scale premium)
- 15-minute telephone survey including ACS (and CPS) health insurance module
- Content: topics drawn from ACS/CPS (demos, labor force, program participation) for context
- Data collected on all household members
- Response rate = 22%
- Health plan enrollment file sent post-data collection
- Records matched to survey at person-level; final matched file n ~ 2,000
- Weighted data to health plan population totals



#### Research Questions

- 1. How do survey responses compare to enrollment records on:
  - Basic coverage type (employer-sponsored, Medicaid, etc.)
  - New ACA-specific questions:
    - Portal
    - Premium
    - Subsidy
- 2. How should answer to basic coverage type be combined with answers to portal/premium/subsidy in order to best categorize coverage type?





#### **Evaluation Metrics**

- Among enrollees in Coverage Type X (according to records):
  - For basic coverage type question (e.g., employer-sponsored, Medicaid)
    - How often was correct (aka "target") coverage type reported?
    - If target coverage type was not, what was prevalence and pattern of mis-reports?
  - For portal, premium and subsidy questions:
    - How often was correct answer reported?
    - What were levels of missing data?
- "Correct" versus "Congruent"
  - Enrollment records could have their own errors
  - Health plan informatics staff worked with us to deduplicate, chase up data anomalies





# Results: Coverage Type Reporting Among Known Enrollees

			Covera	ge Type Ac	cording to	Enrollmen	t Records		
Coverage			NonGr	oup/Mark	Public				
Type Reported	ESI	NonGrp/	Non-	1	Marketplac	e	A 11	Magid	MnCare
•		Mkt	Group	All	Unsubs	Subs	All	Meaid	
ESI	<b>94.8</b>	6.7	6.7	6.9	20.8	0.8	4.3	3.8	6.9
Dir	0.9	84.2	<mark>84.7</mark>	78.2	<b>60.9</b>	<mark>85.7</mark>	6.4	3.5	21.4
Purchase									
Public	0.6	5.7	5.6	7.1	6.3	7.5	<mark>79.4</mark>	<b>84.5</b>	<b>52.5</b>
Other	0.9	1.6	1.3	5.2	7.0	4.4	4.6	3.4	11.6
Uninsured	2.7	1.8	1.7	2.6	4.9	1.6	5.4	4.9	7.6
TOTAL	100	100	100	100	100	100	100	100	100





#### Results: ESI

		Coverage Type According to Enrollment Records										
Coverage			NonGr	oup/Mark	etplace		Public					
Type Reported	ESI	NonGrp/	Non-	Ι	Marketplac	e	A 11	Meaid	MnCare			
•		Mkt	Group	All	Unsubs	Subs	All					
ESI	94.8	6.7	6.7	6.9	20.8	0.8	4.3	3.8	6.9			
Dir	0.9	84.2	<b>84.7</b>	<b>78.2</b>	<mark>60.9</mark>	<mark>85.7</mark>	6.4	3.5	21.4			
Purchase												
Public	0.6	5.7	5.6	7.1	6.3	7.5	<b>79.4</b>	<b>84.5</b>	<b>52.5</b>			
Other	0.9	1.6	1.3	5.2	7.0	4.4	4.6	3.4	11.6			
Uninsured	2.7	1.8	1.7	2.6	4.9	1.6	5.4	4.9	7.6			
TOTAL	100	100	100	100	100	100	100	100	100			





## Results: Non-group/Marketplace; Medicaid

			Covera	ge Type Ac	cording to	Enrollmen	t Records		
Coverage			NonGr	oup/Mark	Public				
Type Reported	ESI		Non-	Ι	Marketplac	e	A 11	Mcaid	MnCare
•		Mkt	Group	All	Unsubs	Subs	All		
ESI	<b>94.8</b>	6.7	6.7	6.9	20.8	0.8	4.3	3.8	6.9
Dir	0.9	84.2	84.7	<b>78.2</b>	<mark>60.9</mark>	85.7	6.4	3.5	21.4
Purchase	0.5			20.2	0015				
Public	0.6	5.7	5.6	7.1	6.3	7.5	<b>79.4</b>	<b>84.5</b>	<b>52.5</b>
Other	0.9	1.6	1.3	5.2	7.0	4.4	4.6	3.4	11.6
Uninsured	2.7	1.8	1.7	2.6	4.9	1.6	5.4	4.9	7.6
TOTAL	100	100	100	100	100	100	100	100	100





# Results: Unsubsidized Marketplace; MinnesotaCare

			Covera	ge Type Ac	cording to	Enrollmen	t Records		
Coverage			NonGr	oup/Mark	Public				
Type Reported	ESI	NonGrp/	Non-	]	Marketplac	e	A 11	Meaid	MnCare
•		Mkt	Group	All	Unsubs	Subs	All		
ESI	<b>94.8</b>	6.7	6.7	6.9	20.8	0.8	4.3	3.8	6.9
Dir	0.9	84.2	<mark>84.7</mark>	<b>78.2</b>	60.9	<b>85.7</b>	6.4	3.5	21.4
Purchase	0.5	<u> </u>	<u> </u>						
Public	0.6	5.7	5.6	7.1	6.3	7.5	<mark>79.4</mark>	84.5	<b>(52.5)</b>
Other	0.9	1.6	1.3	5.2	7.0	4.4	4.6	3.4	11.6
Uninsured	2.7	1.8	1.7	2.6	4.9	1.6	5.4	4.9	7.6
TOTAL	100	100	100	100	100	100	100	100	100





## Results: Portal/Premium/Subsidy Reporting

OHECT	LION	NonGroup	Non guarra		Marketplace	Pub	lic	
QUEST	HON	/Mkt	Non-group	All	Unsubs	Subs	Medicaid	MnCare
	Yes	22.9	17.4	79.9	76.0	81.3	44.1	73.1
Doutel	No	73.7	<mark>79.3</mark>	15.8	18.4	14.9	48.0	24.6
Portal	D/R	3.5	3.4	4.3	5.6	3.8	8.0	2.3
	Total	100	100	100	100	100	100	100
	Yes	<mark>95.7</mark>	<b>95.3</b>	<mark>100</mark>	<mark>100</mark>	<mark>100</mark>	24.4	<b>77.4</b>
Duraniana	No	4.3	4.7	0	0	0	<mark>74.6</mark>	22.6
Premium	D/R	0	0	0	0	0	0.9	0
	Total	100	100	100	100	100	100	100
	Yes	11.0	6.2	58.9	19.1	<b>72.4</b>	21.2	<b>21.5</b>
Cubaida	No	88.1	<b>93.0</b>	39.7	<mark>80.9</mark>	25.7	77.0	69.5
Subsidy	D/R	0.8	0.8	1.4	0	1.9	1.7	9.0
'n	Total	100	100	100	100	100	100	100



## **Results: Portal Reporting**

QUEST	rion	NonGroup	Non group		Marketplace	Public		
QUES	HUN	/Mkt	Non-group	All	Unsubs	Subs	Medicaid	MnCare
	Yes	22.9	17.4	79.9	76.0	81.3	44.1	73.1
Doutal	No	73.7	<b>79.3</b>	15.8	18.4	14.9	48.0	24.6
Portal	D/R	3.5	3.4	4.3	5.6	3.8	8.0	2.3
	Total	100	100	100	100	100	100	100
	Yes	<b>95.7</b>	<b>95.3</b>	<mark>100</mark>	<mark>100</mark>	<b>100</b>	24.4	<b>77.4</b>
D	No	4.3	4.7	0	0	0	<mark>74.6</mark>	22.6
Premium	D/R	0	0	0	0	0	0.9	0
	Total	100	100	100	100	100	100	100
	Yes	11.0	6.2	58.9	19.1	<b>72.4</b>	21.2	21.5
Cubaid.	No	88.1	<b>93.0</b>	39.7	<mark>80.9</mark>	25.7	77.0	69.5
Subsidy	D/R	0.8	0.8	1.4	0	1.9	1.7	9.0
n	Total	100	100	100	100	100	100	100



#### Results: Premium Reporting

QUEST	LION	NonGroup	Non guara		Marketplace		Pub	olic
QUES	HUN	/Mkt	Non-group	All	Unsubs	Subs	Medicaid	MnCare
	Yes	22.9	17.4	79.9	76.0	81.3	44.1	73.1
Dowtol	No	73.7	<mark>79.3</mark>	15.8	18.4	14.9	48.0	24.6
Portal	D/R	3.5	3.4	4.3	5.6	3.8	8.0	2.3
	Total	100	100	100	100	100	100	100
	Yes	95.7	95.3	100	<mark>100</mark>	100	24.4	77.4
Decoming	No	4.3	4.7	0	0	0	<mark>74.6</mark>	22.6
Premium	D/R	0	0	0	0	0	0.9	0
	Total	100	100	100	100	100	100	100
	Yes	11.0	6.2	58.9	19.1	<b>72.4</b>	21.2	<b>21.5</b>
Carlo aidea	No	88.1	<b>93.0</b>	39.7	<mark>80.9</mark>	25.7	77.0	69.5
Subsidy	D/R	0.8	0.8	1.4	0	1.9	1.7	9.0
'n	Total	100	100	100	100	100	100	100



## Results: Subsidy Reporting

QUEST	LION	NonGroup	Non guann		Marketplace	Pub	lic	
QUES	HUN	/Mkt	Non-group	All	Unsubs	Subs	Medicaid	MnCare
	Yes	22.9	17.4	79.9	76.0	81.3	44.1	73.1
Doutal	No	73.7	<mark>79.3</mark>	15.8	18.4	14.9	48.0	24.6
Portal	D/R	3.5	3.4	4.3	5.6	3.8	8.0	2.3
	Total	100	100	100	100	100	100	100
	Yes	<b>95.7</b>	<b>95.3</b>	<b>100</b>	<mark>100</mark>	<mark>100</mark>	24.4	<b>77.4</b>
Duo vo tuvo	No	4.3	4.7	0	0	0	<mark>74.6</mark>	22.6
Premium	D/R	0	0	0	0	0	0.9	0
	Total	100	100	100	100	100	100	100
	Yes	11.0	6.2	58.9	19.1	<b>72.4</b>	21.2	21.5
Culpaide.	No	88.1	93.0	39.7	80.9	25.7	77.0	69.5
Subsidy	D/R	0.8	0.8	1.4	0	1.9	1.7	9.0
n	Total	100	100	100	100	100	100	100

#### Limitations

- Data collection from only one state
- Response rate is 22%
- Results reflect contribution of only one design feature: questionnaire
- Mode effects not assessed



#### Summary

- Basic coverage type questions:
  - Reporting accuracy is ~ 85-95% for most types
  - Unsubsidized marketplace and MinnesotaCare is ~ 53-61%
- Portal/Premium/Subsidy questions: 75-100%
  - Portal: 80% for non-group outside marketplace
  - Premium:
    - ~95-100% across private coverage types
    - 75% for Medicaid
  - Subsidy: ranges from 72-93%



#### **Next Steps**

- Explore algorithms to categorize coverage type using new premium, subsidy (and portal?) items
- Reporting accuracy metrics:
  - Sensitivity (under-reporting)
  - Predictive power (over-reporting)
  - Prevalence (administrative records versus survey estimate)
- Individual and aggregated coverage type categories:
  - Private
    - ESI
    - Nongroup/Marketplace
      - Nongroup (outside marketplace)
      - Marketplace
        - Subsidized
        - Unsubsidized
  - Public
    - Medicaid
    - MinnesotaCare



# THANK YOU

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#### ACS Health Insurance Module in 2014

- Deferred modifications to questions in 2014 pending more testing
- Expectation: marketplace enrollees would report "direct purchase" Are you currently covered by:
  - health insurance through a current or former employer or union?
  - health insurance purchased directly from an insurance company?
  - Medicare, for people age 65 or older or people with certain disabilities?
  - Medicaid, Medical Assistance, or any kind of government-assistance plan for those with low incomes or a disability?
  - TRICARE or other military health care?
  - through the VA, Indian Health Service or any other plan?
- Same basic health coverage categories for typical analyses produced, but data did not enable estimates of marketplace coverage

#### ACS Health Insurance Module in 2019

- Added 2 questions to basic health insurance module:
  - 1. Is there a premium for this plan?
  - 2. Does this person or another family member receive a tax credit or subsidy based on family income to help pay the premium?
- Enables categorization of subsidized marketplace (but cannot distinguish non-group on/off marketplace)



#### **American Community Survey**

- Development began in 1990s
- Purpose: a "rolling census"
  - provide a broad range of demographic and socioeconomic characteristics on an annual basis
  - rather than having to wait 10 years for the decennial census
- Fully implemented in 2005
- Candidates for new content periodically tested; some implemented
- In 2008 health insurance module added
- In 2019 new items added on premiums and subsidies

