# Public Pensions: State-Administered Defined Benefit Data Summary Report: 2012 Governments Division Briefs 

## by

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## INTRODUCTION

This report is part of a continuing series designed to provide information on the structure, function, employment, and finances of the United States' nearly 90,000 state and local governments. The U.S. Census Bureau produces data quinquennially as part of the Census of Governments (CoG) in years ending in " 2 " and " 7 ." Additional statistics are produced annually and quarterly during the intercensal period from data collected from a series of surveys. These surveys provide a wealth of information on state and local government employment and financial activity.

This publication presents data on state-administered public pension systems based on information collected from the 2012 Census of Governments: FinanceSurvey of Public Pensions. The data collected from these systems are for defined benefit plans only and do not include data for defined contribution plans or other postemployment benefit plans. Data in this report refer to fiscal years that ended between July 1, 2011, and June 30, 2012 (FY2012),' and do not reflect data for the entire calendar year of 2012.

This survey covers the following retirement system activities: revenues by state (earnings on investments, employee contributions, government contributions); expenditures by state (benefits, withdrawals, other payments); cash and investment holdings by state (governmental securities, corporate stocks and bonds,

[^0]foreign and international securities, etc.); membership information by state (number of retirement systems, total members, beneficiaries receiving periodic payments); and liabilities information by state (covered payroll and pension obligations) for state-administered retirement systems only.

For Census Bureau statistical purposes, a publicemployee retirement system is one that is financed by a separate accounting fund of the administering government, excluding pay-as-you-go insurance plans. It must have some type of assured revenue stream or dedicated revenue source other than appropriations from the administering government.

Other criteria exist for membership, such as funding and organization. A retirement system's members must consist of current or former public employees who are eligible for inclusion in the employment component of the CoG. A retirement system must have at least one separate identifiable fund within a recognized government unit, and it must be funded completely or partially with public contributions. A retirement system must also be recognized as a government unit (as defined by the Census Bureau) that provides revenues, expenditures, financial assets, and membership information for public-employee retirement systems.

Each retirement system is considered an agency of the corresponding government, but the information in this publication reflects only the retirement system portion of revenues, expenditures, and assets. ${ }^{2}$

[^1]
## SUMMARY FOR STATE-ADMINISTERED PENSION SYSTEMS

The nation's state-administered pension systems had earnings on investments in 2012 for the third consecutive year after losses on investments in 2008 and 2009. State public pension investments totaled $\$ 91.8$ billion in earnings on investments in 2012. By comparison, state public pension investments showed gains of $\$ 414.0$ billion in 2011 . This resulted in assets remaining at similar levels from 2011 to 2012, compared to the large increase of assets that occurred from 2010 to 201 . Cash and investment holdings totaled $\$ 2,217.9$ billion in 2010, $\$ 2,544.9$ billion in 2011 , and $\$ 2,519.9$ billion in 2012, yielding a 1.0 percent decrease in total cash and investment holdings from 2011 to 2012.

Pension systems have substantial investments in financial markets and, consequently, earnings are dependent on changes in market performance. ${ }^{3}$ Total holdings and investments consist of cash and short-term investments, governmental securities (e.g., U.S. Treasury), nongovernmental securities (e.g., corporate stocks and bonds, foreign and international securities, mortgages, etc.), and other investments (e.g., real property). ${ }^{4}$

For the 2012 Census of Governments: FinanceSurvey of Public Pensions: State-Administered Defined Benefit Data, six public pension systems were added to the survey for Georgia, Massachusetts, Rhode Island, and Utah. Those systems include the Georgia Municipal Employees Benefit System, Massachusetts Bay Transportation Authority MBTA Retirement Plan, Massachusetts Bay Transportation Authority Police Association Pension Plan, Rhode Island Narragansett Bay Commission, Utah State Retirement Board Tier 2

[^2]${ }^{4}$ Effective with the 2012 survey, the survey form was revised to implement changes in asset classification. These changes apply to the categories designated as corporate stocks, corporate bonds, federal government securities, state and local securities, and other securities. Federally-sponsored agency securities are classified under federal government securities instead of corporate bonds. Private equity, venture capital, and leverage buyouts are classified under corporate stocks instead of other securities. Due to these changes in asset classification, there are shifts in the distribution of assets from corporate bonds to federal government securities and from other securities to corporate stocks. However, since investment decisions guide the distribution of assets, we cannot calculate the exact impact that the changes in classification had on the asset distribution for 2012. As such, for the above mentioned asset categories, any data comparisons between 2012 and prior years should be done with caution.

Figure 1.
Distribution of Assets: 2012


Source: U.S. Census Bureau, 2012 Census of Governments: Finance-Survey of Public Pensions: State-Administered Defined Benefit Data.

Public Employees, and Utah State Retirement Board Tier 2 Safety and Fire. In 2012, the Massachusetts Turnpike Authority Employees Retirement System was removed from the survey.

In Figure 1, we see the two largest investment catego-ries-corporate stocks and foreign and international securities-comprised over half ( 55.0 percent) of the total holdings and investments for all state-administered pension systems in 2012. Corporate stocks comprised over one-third of the total holdings and investments (37.1 percent) and foreign and international securities comprised a little over one-sixth of the total ( 17.9 percent). See Figure 1 for the distribution of assets for 2012.

Figure 2 shows the five states with the largest amounts of total holdings and investments in 2012 were California, New York, Texas, Ohio, and Florida with $\$ 430.2$ billion, $\$ 236.9$ billion, $\$ 170.7$ billion, $\$ 146.0$ billion, and $\$ 127.1$ billion in total holdings and investments, respectively, comprising 44.1 percent of total holdings and investments. The remaining 45 states had total holdings under $\$ 100.0$ billion. Half of the states (25) had holdings that ranged between $\$ 10.0$ billion and $\$ 48.0$ billion, ten states had holdings that ranged between $\$ 52.0$ billion and $\$ 88.0$ billion, and ten states had holdings that were less than $\$ 10.0$ billion. The average value of total holdings (the total divided by the 50 states) was $\$ 50.4$ billion in 2012 . See Table 4 for detailed state data.

Figure 2.
Population Ranking and Total Cash and Investment Holdings by State: 2012

| Population <br> ranking |
| :---: |

- 



[^3]
## CASH AND INVESTMENT HOLDINGS FOR STATE-ADMINISTERED PENSION SYSTEMS

Total cash and investment holdings for stateadministered pension systems decreased by 1.0 percent, from $\$ 2,544.9$ billion in 2011 to $\$ 2,519.9$ billion in 2012. Total cash and investment holdings for state-administered pension systems decreased by 9.1 percent in 2012 from the last Census of Governments in 2007. Total cash and investment holdings consist of cash and short-term investments, governmental and nongovernmental securities, and other investments.

Nongovernmental securities comprised a majority of the assets-over two-thirds of total holdings in 2012 (70.5 percent). These securities decreased by 3.0 percent, from $\$ 1,832.1$ billion in 2011 to $\$ 1,777.5$ billion in 2012. Nongovernmental securities consist of corporate stocks and bonds, foreign and international securities, mortgages, funds held in trust, and other nongovernmental securities, including shares held in mutual funds.

## DID YOU KNOW?

Total cash and investment holdings for stateadministered pensions systems decreased by 9.1 percent in 2012 from the last Census of Governments in 2007.
Source: U.S. Census Bureau, 2012 and 2007 Censuses of Governments: Finance-Survey of Public Pensions: StateAdministered Defined Benefit Data.

Corporate stocks increased 8.4 percent, from $\$ 861.9$ billion in 2011 to $\$ 934.6$ billion in 2012 (and comprised 37.1 percent of total holdings in 2012). Corporate bonds decreased 12.3 percent, from $\$ 359.9$ billion in 2011 to $\$ 315.7$ billion in 2012 . Foreign and international securities increased 0.2 percent, from $\$ 450.0$ billion in 2011 to $\$ 450.7$ billion in 2012 . Corporate stocks and bonds, and foreign and international securities comprised approximately two-thirds of total holdings at 67.5 percent in 2012 . Governmental securities increased by 26.2 percent, from $\$ 200.4$ billion in 2011 to $\$ 252.9$ billion in 2012 (and comprised 10.0 percent of total holdings in 2012). Governmental securities include obligations of the U.S. Treasury, federal agency securities, and state and local government securities. Other investments decreased by 1.8 percent, from $\$ 404.9$ billion in 2011 to $\$ 397.6$ billion in 2012 (and comprised 15.8 percent of total holdings in 2012). Other investments consist of real property and miscellaneous investments, such as venture capital, partnerships, real estate investment trusts, and leveraged buyouts. Cash and short-term investments decreased
by 14.4 percent, from $\$ 107.5$ billion in 2011 to $\$ 92.0$ billion in 2012 (and comprised 3.7 percent of total holdings in 2012). Cash and short-term investments include cash and demand deposits, time and savings deposits, and nonfederal short-term investments.

There were year-to-year decreases in corporate bonds, state and local government securities, other nongovernmental securities, mortgages, and miscellaneous investments. These five categories combined comprised just over one-fourth of total holdings in 2012 ( 25.8 percent). The largest of these five categories was corporate bonds, which comprised 12.5 percent of total holdings in 2012. The most notable of these decreases was in other nongovernmental securities, which declined 73.5 percent, from $\$ 121.1$ billion in 2011 to $\$ 32.1$ billion in 2012 . State and local securities decreased 56.5 percent, from $\$ 1.6$ billion in 2011 to $\$ 695.6$ million in 2012 . Miscellaneous investments decreased 4.2 percent, from $\$ 304.1$ billion in 2011 to $\$ 291.4$ billion in 2012 . Mortgages decreased 7.5 percent, from $\$ 10.4$ billion in 2011 to $\$ 9.6$ billion in 2012 (see Table 1 and Figure 3).

## REVENUE FOR STATE-ADMINISTERED PENSION SYSTEMS

Total revenue for state-administered pension systems was $\$ 202.8$ billion in 2012, with employee and government contributions comprising 54.8 percent of total revenue ( 17.7 percent and 37.0 percent, respectively) and the remaining 45.2 percent of the total comprised of earnings on investments (see Table 2 and Figure 4).

State-administered pension systems had earnings on investments in 2012 for the third consecutive year after losses on investments in 2008 and 2009 (\$71.7 billion and \$511.5 billion in losses, respectively). State public pension earnings on investments totaled \$91.8 billion in 2012. By comparison, state public pension earnings on investments totaled $\$ 291.1$ billion in 2010 and $\$ 414.0$ billion in 2011 . Pension systems have substantial investments in financial markets and, consequently, earnings are dependent on changes in market performance.

Total contributions for state-administered pension systems increased 4.9 percent, from $\$ 105.9$ billion in 2011 to $\$ 111.1$ billion in 2012. Total contributions are comprised of employee contributions and government contributions. Employee contributions increased 5.6 percent, from $\$ 34.1$ billion in 2011 to $\$ 36.0$ billion in 2012 (and comprised 32.4 percent of total contributions in 2012). Government contributions increased 4.6 percent, from $\$ 71.8$ billion in 2011 to $\$ 75.1$ billion

Figure 3
Comparison of Asset Valuation by Category and Year: 2012
(In billions of dollars)


Note: Percentages may not sum to total due to rounding.
Source: U.S. Census Bureau, 2012 Census of Governments: Finance—Survey of Public Pensions: State-Administered Defined Benefit Data.

Comparison of Total Assets by Year: 2007 Through 2012


[^4]in 2012 (and comprised 67.6 percent of total contributions in 2012). While government contributions outweighed employee contributions with a 2.1 to 1 ratio, total contributions represented 54.8 percent of the revenue source for state-administered pensions in 2012. The other 45.2 percent of the revenue source came from earnings on investments.

Government contributions for state-administered pension systems come from both state government contributions and local government contributions. Total state government contributions increased 8.0 percent, from $\$ 39.2$ billion in 2011 to $\$ 42.3$ billion in 2012 (and comprised 38.1 percent of total contributions in 2012). Local government contributions increased by 0.5 percent, from $\$ 32.6$ billion in 2011 to $\$ 32.8$ billion in 2012 (and comprised 29.5 percent of total contributions in 2012).

## EXPENDITURES FOR STATE-ADMINISTERED PENSION SYSTEMS

Total payments for state-administered pension systems increased by 4.0 percent, from $\$ 189.1$ billion in 2011 to
$\$ 196.7$ billion in 2012. The increase in total payments was driven by an increase in benefit payments, which comprised 93.7 percent of total payments in 2012. Benefit payments increased by 4.3 percent, from $\$ 176.8$ billion in 2011 to $\$ 184.4$ billion in 2012 . Withdrawals increased 3.6 percent, from $\$ 3.9$ billion in 2011 to $\$ 4.1$ billion in 2012 (and comprised 2.1 percent of total payments in 2012). Other payments, which include administrative expenses such as investment fees, decreased 2.0 percent, from $\$ 8.5$ billion in 2011 to $\$ 8.3$ billion in 2012 (and comprised 4.2 percent of total payments in 2012) (see Table 1).

The average annual benefit payment for stateadministered pensions (total benefit payments divided by the number of beneficiaries) for the United States was $\$ 24,246$ in 2012 . The state with the highest average annual benefit payment from state-administered pension systems in 2012 was Connecticut (averaging $\$ 36,807$ annually). Connecticut was one of six states with average annual benefit payments above $\$ 30,000$. The other five states were Colorado, Massachusetts, Rhode Island, California, and Nevada. At the other end

Figure 4.
Components of Revenue for Public Pension Systems: 2002-2012


[^5]of the spectrum, the state with the lowest average annual benefit payment from state-administered pension systems in 2012 was Tennessee (averaging \$14,397 annually). Tennessee was one of 20 states with average annual benefit payments below $\$ 20,000$. See Figure 5 for state average annual benefit payments. These averages were derived from Tables 3 and 5.

## MEMBERSHIP INFORMATION FOR STATEADMINISTERED PENSION SYSTEMS

Total membership for state-administered pension systems increased by 0.3 percent, from $17,466,845$ members in 2011 to 17,519,221 members in 2012. As of 2012 , there were 227 state-administered pension systems in the United States. The four states with the most state-administered pension systems were Louisiana (14 systems), Massachusetts (14 systems), Georgia (10 systems) and Missouri (10 systems). The remaining 46 states had fewer than 10 systems each. There were 10 states with only one state-administered pension system: Delaware,

Florida, Hawaii, Kansas, Maine, Oregon, Tennessee, Virginia, West Virginia, and Wisconsin.

While the number of pension systems varies greatly across states, it is not a good indicator of actual membership. The states with the most members were California ( $1,891,699$ ), Texas $(1,608,002)$, Ohio $(1,259,950)$, and New York $(933,497)$. These same states also had the most beneficiaries, though they ranked somewhat differently: California $(874,734)$, New York $(552,986)$, Texas $(503,364)$, and Ohio $(425,365)$. These data are for state-administered pension systems only and do not include membership data for locally-administered pension systems.

Total beneficiaries, which includes retirees and survivors of deceased retirees, increased 3.7 percent, from 7,331,940 beneficiaries in 2011 to $7,603,954$ beneficiaries in 2012. Figure 6 shows the ratio of active members (current contributors to the pension systems) to beneficiaries (those who are receiving periodic benefit payments) was 1.7 to 1 for

Figure 5.
State Average Annual Benefit Payments: 2012


[^6]Figure 6.
Ratio of Current Contributors to Beneficiaries of State-Administered Public Pension Systems: 1992, 2002, 2012
Contributors

Source: U.S. Census Bureau, 2012 Census of Governments: Finance-Survey of Public Pensions: State-Administered Defined Benefit Data.

## DID YOU KNOW?

The average annual benefit payment for stateadministered pension systems for the United States was $\$ 24,246$ in 2012.

Source: U.S. Census Bureau, 2012 Census of Governments: Finance-Survey of Public Pensions: State-Administered Defined Benefit Data.
the United States ( $12,620,977$ active members and 7,603,954 beneficiaries); meaning that for every beneficiary receiving periodic benefit payments there were less than twice as many contributors paying into pension systems in 2012.

The states with the highest ratios of current contributors to beneficiaries were Nebraska and Texas with a 2.8 to 1 ratio in Nebraska ( 57,113 active members and 20,697 beneficiaries) and a 2.7 to 1 ratio in Texas ( $1,356,968$ active members and 503,364 beneficiaries). The states with the lowest ratios were Alaska and Michigan with a 0.9 to 1 ratio in Alaska ( 35,853 active members and 39,022 beneficiaries) and a 1.0 to 1 ratio in Michigan (278,404 active members and 288,133 beneficiaries). See Table 5 for detailed state data.

## SOURCE AND ACCURACY OF THE DATA

The 2012 Census of Governments: Finance-Survey of Public Pensions: State-Administered Defined Benefit Data is a census of all 227 state government pension systems with defined benefit plans. For the purpose of Census Bureau statistics, the term "state government" refers not only to the executive, legislative, and judicial branches of a given state, but it also includes agencies, institutions, commissions, and public authorities that operate separately or somewhat autonomously from the central state government, but where the state government maintains administrative or fiscal control over their activities, as defined by the Census Bureau.

Pension systems were only included if they met the following two criteria: (1) they were sponsored by a recognized unit of government as defined by the Census Bureau and (2) their membership was comprised of public employees compensated with public funds.

Because all 227 state government pension systems are included, these data are not subject to sampling error or any sampling variability. The Census Bureau collects these data by law under Title 13, U.S. Code, Sections 161 and 182.

## NONSAMPLING ERROR

Although every effort is made in all phases of collection, processing, and tabulation to minimize errors, the survey is subject to nonsampling error, such as the inability to obtain data for every variable for all units, inaccuracies in classification, mistakes in keying and coding, and coverage errors.

While the data records are ultimately from state pension sources, the classification of finances among the different categories is entirely the responsibility of the Census Bureau. Therefore, classification might not reflect the actual classification or presentation as requested by the various state pension respondents or what is presented in a state pension system's own financial statements.

Although the original sources for pension statistics are accounting records of governments, the data derived from them are purely statistical in nature. Consequently, the Census Bureau's statistics on government pensions cannot be used as financial statements or to measure a pension system's fiscal condition.

The Census Bureau develops these data to measure the economic activity of state and local governments in general. The definitions used in Census Bureau statistics about governments can vary
considerably from definitions applied in standard accounting reports.

## OVERALL UNIT RESPONSE RATE

The unit response rate for the 2012 Census of Governments: Finance-Survey of Public Pensions: State-Administered Defined Benefit Data was 100.0 percent. The response rate was calculated as the number of responses received divided by the number of parent governments mailed minus the number of governments that were determined to be out of scope.

## TOTAL QUANTITY RESPONSE RATE

The total quantity response rate for the 2012 Census of Governments: Finance—Survey of Public Pensions: State-Administered Defined Benefit Data was 100.0 percent. The total quantity response rate was calculated as the value of "total holdings and investments" reported divided by the estimated total value of "total holdings and investments" of those units mailed minus those systems that were determined to be out of scope.

## CONTACT INFORMATION

For additional information on state government pensions data, please visit us at <www.census.gov /govs/retire/state_retire.html>. Please contact the Employment and Benefit Statistics Branch at 888-529-1963 (toll free) or e-mail <govs.pensions @census.gov> with any inquiries about the data.

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Table 1.
National Summary of State Public-Employee Retirement System Finances: Fiscal Year 2012 (In thousands of dollars)

| Item | 2012 | 2011 | Dollar change | Percentage change |
| :---: | :---: | :---: | :---: | :---: |
| Total contributions | 111,084,885 | 105,856,548 | 5,228,337 | 4.9 |
| Employee contributions | 35,993,695 | 34,071,682 | 1,922,013 | 5.6 |
| Government contributions | 75,091,190 | 71,784,866 | 3,306,324 | 4.6 |
| State government contributions | 42,327,296 | 39,182,364 | 3,144,932 | 8.0 |
| Local government contributions | 32,763,894 | 32,602,502 | 161,392 | 0.5 |
| Earnings on investments ${ }^{1}$ | 91,752,857 | 414,042,169 | -322,289,312 | -77.8 |
| Total payments. | 196,718,389 | 189,133,595 | 7,584,794 | 4.0 |
| Benefits | 184,362,221 | 176,750,586 | 7,611,635 | 4.3 |
| Withdrawals | 4,051,029 | 3,911,578 | 139,451 | 3.6 |
| Other payments | 8,305,139 | 8,471,431 | -166,292 | -2.0 |
| Total cash and investment holdings. | 2,519,909,536 | 2,544,893,736 | -24,984,200 | -1.0 |
| Cash and short-term investments . | 91,988,068 | 107,478,261 | -15,490,193 | -14.4 |
| Total securities. | 2,030,340,539 | 2,032,529,139 | -2,188,600 | -0.1 |
| Governmental securities | 252,851,446 | 200,434,737 | 52,416,709 | 26.2 |
| Federal government | 252,155,852 | 198,835,328 | 53,320,524 | 26.8 |
| United States Treasury | 156,586,849 | 144,305,059 | 12,281,790 | 8.5 |
| Federal agency | 95,569,003 | 54,530,269 | 41,038,734 | 75.3 |
| State and local government | 695,594 | 1,599,409 | -903,815 | -56.5 |
| Nongovernmental securities . | 1,777,489,093 | 1,832,094,402 | -54,605,309 | -3.0 |
| Corporate bonds . . . . . . | 315,727,559 | 359,851,358 | -44,123,799 | -12.3 |
| Corporate stocks | 934,580,932 | 861,927,189 | 72,653,743 | 8.4 |
| Mortgages | 9,613,964 | 10,388,104 | -774,140 | -7.5 |
| Funds held in trust | 34,747,630 | 28,787,214 | 5,960,416 | 20.7 |
| Foreign and international | 450,737,352 | 449,994,638 | 742,714 | 0.2 |
| Other nongovernmental | 32,081,656 | 121,145,899 | -89,064,243 | -73.5 |
| Other investments | 397,580,929 | 404,886,336 | -7,305,407 | -1.8 |
| Real property | 106,178,475 | 100,782,628 | 5,395,847 | 5.4 |
| Miscellaneous investments | 291,402,454 | 304,103,708 | -12,701,254 | -4.2 |
| Pension obligations | 3,523,968,135 | 3,372,960,805 | 151,007,330 | 4.5 |
| Covered payroll . . . . . . . . . . . . . . | 591,783,461 | 595,732,236 | -3,948,775 | -0.7 |

${ }^{1}$ The total of "net earnings" is a calculated statistic and thus can be positive or negative. Net earnings is the sum of earnings on investments plus gains on investments minus losses on investments. The change made in 2002 for asset valuation from book to market value in accordance with Statement 34 of the Governmental Accounting Standards Board is reflected in the calculated statistics

Source: U.S. Census Bureau, 2012 Census of Governments: FinanceSurvey of Public Pensions: State-Administered Defined Benefit Data. Data users who create their own estimates using data from this report should cite the U.S. Census Bureau as the source of the original data only. The data in this table are based on information from public records and contain no confidential data. Although the data in this table come from a census of retirement systems and are not subject to sampling error, the census results do contain nonsampling error. Additional information on nonsampling error and response rates may be found at <www.census.gov/govs/retire/state how data collected.html>.

Table 2.
Revenues of State-Administered Defined Benefit Retirement Systems by State:
Fiscal Year 2012
(In thousands of dollars)

| National and state totals | Earnings on investments ${ }^{1}$ | Total contributions | Total contributions |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Government contributions |  |  |
|  |  |  | Employee contributions | Total | From state government | From local government |
| United States. | 91,752,857 | 111,084,885 | 35,993,695 | 75,091,190 | 42,327,296 | 32,763,894 |
| Alabama ${ }^{2}$ | 4,464,086 | 1,625,999 | 675,572 | 950,427 | 129,460 | 820,967 |
| Alaska | 104,853 | 680,926 | 165,428 | 515,498 | 294,614 | 220,884 |
| Arizona | 427,023 | 2,327,636 | 1,092,687 | 1,234,949 | 198,555 | 1,036,394 |
| Arkansas | -80,469 | 923,543 | 186,683 | 736,860 | 293,751 | 443,109 |
| California | 13,972,496 | 19,862,901 | 6,175,311 | 13,687,590 | 6,604,708 | 7,082,882 |
| Colorado | 892,269 | 1,792,563 | 755,821 | 1,036,742 | 291,754 | 744,988 |
| Connecticut | 851,524 | 1,952,417 | 341,587 | 1,610,830 | 1,550,599 | 60,231 |
| Delaware | 350,138 | 261,132 | 57,049 | 204,083 | 191,331 | 12,752 |
| Florida | 6,699,356 | 2,309,052 | 806,140 | 1,502,912 | 317,055 | 1,185,857 |
| Georgia | 1,372,838 | 2,185,062 | 657,804 | 1,527,258 | 982,350 | 544,908 |
| Hawaii | -22,518 | 727,118 | 178,765 | 548,353 | 410,342 | 138,011 |
| Idaho | 178,384 | 470,569 | 179,530 | 291,039 | 74,694 | 216,345 |
| Illinois. | 742,539 | 7,594,209 | 1,780,769 | 5,813,440 | 4,857,741 | 955,699 |
| Indiana. | 263,294 | 1,851,589 | 333,511 | 1,518,078 | 1,029,752 | 488,326 |
| Iowa. | 889,735 | 1,036,662 | 396,637 | 640,025 | 125,810 | 514,215 |
| Kansas. | 131,567 | 915,742 | 298,105 | 617,637 | 415,175 | 202,462 |
| Kentucky | 391,868 | 1,740,127 | 585,782 | 1,154,345 | 768,495 | 385,850 |
| Louisiana | 17,621 | 2,899,952 | 795,292 | 2,104,660 | 1,895,925 | 208,735 |
| Maine. | 77,761 | 430,048 | 154,299 | 275,749 | 263,354 | 12,395 |
| Maryland | 353,505 | 2,329,353 | 703,256 | 1,626,097 | 1,480,194 | 145,903 |
| Massachusetts. | -120,101 | 2,966,910 | 1,294,259 | 1,672,651 | 1,491,076 | 181,575 |
| Michigan ${ }^{2}$. | 6,248,100 | 2,648,525 | 435,143 | 2,213,382 | 581,217 | 1,632,165 |
| Minnesota | 1,452,265 | 1,699,357 | 783,879 | 915,478 | 192,862 | 722,616 |
| Mississippi | 104,676 | 1,349,461 | 547,860 | 801,601 | 291,669 | 509,932 |
| Missouri . | 1,605,467 | 2,179,774 | 793,853 | 1,385,921 | 500,416 | 885,505 |
| Montana. | 1,308,686 | 391,427 | 164,569 | 226,858 | 148,102 | 78,756 |
| Nebraska | 89,576 | 408,984 | 181,697 | 227,287 | 78,294 | 148,993 |
| Nevada | 795,200 | 1,430,711 | 98,209 | 1,332,502 | 191,953 | 1,140,549 |
| New Hampshire. | 130,930 | 443,357 | 156,108 | 287,249 | 50,349 | 236,900 |
| New Jersey . . . | -1,030,852 | 4,151,151 | 1,823,988 | 2,327,163 | 2,327,163 | 0 |
| New Mexico . | 76,025 | 1,074,978 | 541,535 | 533,443 | 330,913 | 202,530 |
| New York | 10,842,939 | 6,629,688 | 411,831 | 6,217,857 | 3,201,070 | 3,016,787 |
| North Carolina | 5,583,041 | 2,314,223 | 1,212,167 | 1,102,056 | 713,040 | 389,016 |
| North Dakota | 312,654 | 150,961 | 56,886 | 94,075 | 19,125 | 74,950 |
| Ohio. | 1,961,793 | 6,171,699 | 2,823,025 | 3,348,674 | 1,869,795 | 1,478,879 |
| Oklahoma | 306,779 | 1,518,240 | 405,195 | 1,113,045 | 715,481 | 397,564 |
| Oregon. | 686,746 | 846,658 | 16,535 | 830,123 | 220,450 | 609,673 |
| Pennsylvania | 2,230,217 | 2,761,036 | 1,324,471 | 1,436,565 | 949,896 | 486,669 |
| Rhode Island | 128,449 | 583,328 | 176,074 | 407,254 | 263,137 | 144,117 |
| South Carolina. | 181,171 | 1,644,208 | 674,311 | 969,897 | 306,769 | 663,128 |
| South Dakota. | 143,722 | 200,351 | 100,484 | 99,867 | 38,059 | 61,808 |
| Tennessee. | 1,832,443 | 1,266,469 | 263,756 | 1,002,713 | 385,454 | 617,259 |
| Texas ${ }^{2}$ | 20,801,436 | 7,035,755 | 3,351,265 | 3,684,490 | 2,028,183 | 1,656,307 |
| Utah. | 545,772 | 789,916 | 38,577 | 751,339 | 751,339 | 0 |
| Vermont. | 549,665 | 151,566 | 67,510 | 84,056 | 84,056 | 0 |
| Virginia. | 940,528 | 1,926,300 | 231,000 | 1,695,300 | 560,500 | 1,134,800 |
| Washington | 985,960 | 1,677,706 | 542,201 | 1,135,505 | 1,135,417 | 88 |
| West Virginia | 164,435 | 861,278 | 161,458 | 699,820 | 495,236 | 204,584 |
| Wisconsin | 862,583 | 1,621,877 | 860,918 | 760,959 | 200,577 | 560,382 |
| Wyoming. | -45,318 | 272,391 | 134,903 | 137,488 | 30,039 | 107,449 |

${ }^{1}$ The total of "net earnings" is a calculated statistic and thus can be positive or negative. Net earnings is the sum of earnings on investments plus gains on investments minus losses on investments. The change made in 2002 for asset valuation from book to market value in accordance with Statement 34 of the Governmental Accounting Standards Board is reflected in the calculated statistics.
${ }^{2}$ There are exceptions to the fiscal year rule for the state retirement systems in Alabama, Michigan, and Texas. For systems in these states, the fiscal year moves beyond the June 30 cutoff. The data for survey year 2012 covers the fiscal year ending August 31, 2012, for Texas and September 30, 2012, for Alabama and Michigan. These exceptions are made to better align the data with the Survey of State Government Finances.

Source: U.S. Census Bureau, 2012 Census of Governments: Finance—Survey of Public Pensions: State-Administered Defined Benefit Data. Data users who create their own estimates using data from this report should cite the U.S. Census Bureau as the source of the original data only. The data in this table are based on information from public records and contain no using data from this report should cite the U.S. Census Bureau as the source of the original data only. The data in this table are based on information from public records and contain no confidential data. Although the data in this table come from a census of retirement systems and are not subject to sampling error, the census results do contain nonsampling error. Additional information on nonsampling error and response rates may be found at <www.census.gov/govs/retire/state_how_data_collected.html>

Table 3.
Expenditures of State-Administered Defined Benefit Retirement Systems by State:
Fiscal Year 2012
(In thousands of dollars)

| National and state totals | Total payments | Benefits | Withdrawals | Other payments |
| :---: | :---: | :---: | :---: | :---: |
| United States | 196,718,389 | 184,362,221 | 4,051,029 | 8,305,139 |
| Alabama ${ }^{1}$. | 2,791,308 | 2,680,011 | 81,836 | 29,461 |
| Alaska . | 955,782 | 932,480 | 13,543 | 9,759 |
| Arizona | 3,258,613 | 2,944,509 | 245,500 | 68,604 |
| Arkansas. | 1,317,738 | 1,231,040 | 18,664 | 68,034 |
| California. | 29,852,952 | 28,153,796 | 420,412 | 1,278,744 |
| Colorado . | 3,924,348 | 3,554,110 | 179,276 | 190,962 |
| Connecticut. | 3,146,898 | 3,065,777 | 25,577 | 55,544 |
| Delaware. | 509,066 | 482,274 | 4,490 | 22,302 |
| Florida. | 6,612,631 | 6,217,622 | 1,673 | 393,336 |
| Georgia . | 4,875,758 | 4,707,232 | 83,624 | 84,902 |
| Hawaii | 1,038,710 | 983,244 | 7,187 | 48,279 |
| Idaho. | 692,883 | 645,450 | 0 | 47,433 |
| Illinois | 9,924,931 | 9,335,247 | 206,835 | 382,849 |
| Indiana | 2,289,045 | 2,062,079 | 94,399 | 132,567 |
| lowa. | 1,823,979 | 1,713,190 | 44,429 | 66,360 |
| Kansas | 1,404,139 | 1,296,015 | 55,897 | 52,227 |
| Kentucky | 3,248,346 | 3,157,151 | 50,526 | 40,669 |
| Louisiana. | 3,347,527 | 3,091,243 | 127,211 | 129,073 |
| Maine | 806,329 | 727,214 | 44,143 | 34,972 |
| Maryland | 2,989,197 | 2,684,745 | 33,819 | 270,633 |
| Massachusetts | 4,347,319 | 4,240,497 | 8,527 | 98,295 |
| Michigan ${ }^{1}$ | 6,148,051 | 5,874,673 | 32,070 | 241,308 |
| Minnesota | 3,664,783 | 3,548,601 | 65,742 | 50,440 |
| Mississippi. | 2,081,899 | 1,926,368 | 93,431 | 62,100 |
| Missouri. | 3,688,573 | 3,161,458 | 73,050 | 454,065 |
| Montana | 621,755 | 553,021 | 19,746 | 48,988 |
| Nebraska. | 496,980 | 448,602 | 22,759 | 25,619 |
| Nevada | 1,619,907 | 1,553,211 | 27,783 | 38,913 |
| New Hampshire. | 587,383 | 535,637 | 23,574 | 28,172 |
| New Jersey . . . | 8,653,141 | 8,444,511 | 157,353 | 51,277 |
| New Mexico. | 1,663,499 | 1,560,017 | 45,781 | 57,701 |
| New York. | 15,665,875 | 14,845,626 | 19,732 | 800,517 |
| North Carolina. | 4,493,306 | 4,340,996 | 136,524 | 15,786 |
| North Dakota. | 242,106 | 220,498 | 7,320 | 14,288 |
| Ohio | 12,996,409 | 12,002,438 | 537,378 | 456,593 |
| Oklahoma | 1,980,807 | 1,830,087 | 72,047 | 78,673 |
| Oregon | 3,671,094 | 3,295,710 | 34,020 | 341,364 |
| Pennsylvania. | 9,215,736 | 8,414,143 | 52,257 | 749,336 |
| Rhode Island. | 915,559 | 881,219 | 12,937 | 21,403 |
| South Carolina | 2,740,009 | 2,564,157 | 98,461 | 77,391 |
| South Dakota | 400,556 | 375,118 | 22,130 | 3,308 |
| Tennessee. | 1,843,243 | 1,763,605 | 40,092 | 39,546 |
| Texas ${ }^{1}$ | 11,249,325 | 10,412,547 | 505,226 | 331,552 |
| Utah | 1,143,003 | 1,083,497 | 5,190 | 54,316 |
| Vermont. | 251,148 | 229,899 | 4,284 | 16,965 |
| Virginia | 3,817,149 | 3,401,800 | 88,900 | 326,449 |
| Washington. | 3,240,074 | 3,060,186 | 58,430 | 121,458 |
| West Virginia . | 964,992 | 926,708 | 28,703 | 9,581 |
| Wisconsin . . | 3,076,706 | 2,829,483 | 0 | 247,223 |
| Wyoming. . . . . . . . . | 427,822 | 373,479 | 18,541 | 35,802 |

${ }^{1}$ There are exceptions to the fiscal year rule for the state retirement systems in Alabama, Michigan, and Texas. For systems in these states, the fiscal year moves beyond the June 30 cutoff. The data for survey year 2012 covers the fiscal year ending August 31, 2012, for Texas and September 30, 2012, for Alabama and Michigan. These exceptions are made to better align the data with the Survey of State Government Finances.

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Table 4.
Cash and Investment Holdings of State-Administered Defined Benefit Retirement Systems by State: Fiscal Year 2012
(In thousands of dollars)

| National and state totals | Total cash and investment holdings | Cash and short-term investments |  |  | Securities |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  | vernmental |  |
|  |  | Total cash and short-term investments | Cash and demand deposits | Time savings deposits, and nonfederal short-term investments | Total securities | U.S. Treasury | Federal agency | State and local government |
| United States. . . | 2,519,909,536 | 91,988,068 | 20,291,487 | 71,696,581 | 2,030,340,539 | 156,586,849 | 95,569,003 | 695,594 |
| Alabama ${ }^{1}$ | 28,029,639 | 1,171,182 | 24,643 | 1,146,539 | 23,993,323 | 1,970 | 3,737 | 0 |
| Alaska | 9,248,494 | 165,751 | 165,751 | 0 | 7,178,166 | 960,087 | 0 | 0 |
| Arizona | 33,996,426 | 1,594,413 | 10,771 | 1,583,642 | 27,312,031 | 3,105,757 | 44,108 | 0 |
| Arkansas | 20,670,699 | 648,299 | 448,550 | 199,749 | 16,369,336 | 511,354 | 49,338 | 5,370 |
| California | 430,239,679 | 10,075,502 | 2,510,131 | 7,565,371 | 357,692,704 | 11,168,927 | 17,680,921 | 0 |
| Colorado | 40,258,526 | 945,618 | 0 | 945,618 | 34,597,107 | 2,780,368 | 2,750,536 | 0 |
| Connecticut | 23,850,644 | 327,976 | 327,976 | 0 | 23,294,752 | 0 | 0 | 0 |
| Delaware | 7,511,919 | 515,328 | 515,328 | 0 | 5,090,096 | 5,438 | 0 | 0 |
| Florida. | 127,090,903 | 6,830,001 | 220,796 | 6,609,205 | 98,285,607 | 9,430,834 | 9,699,691 | 0 |
| Georgia | 68,423,736 | 912,181 | 395,530 | 516,651 | 67,425,308 | 11,085,262 | 8,374 | 0 |
| Hawaii | 11,880,595 | 525,424 | 525,424 | 0 | 9,523,985 | 512,670 | 0 | 0 |
| Idaho | 11,497,154 | 412,983 | 3,575 | 409,408 | 10,568,837 | 6,588 | 6,608 | 0 |
| Illinois. | 87,721,822 | 2,773,133 | 1,501,131 | 1,272,002 | 69,661,298 | 4,019,708 | 3,780,258 | 0 |
| Indiana. | 25,666,097 | 2,538,732 | 1,691,751 | 846,981 | 19,100,241 | 5,135,747 | 1,268,884 | 0 |
| lowa. | 25,654,513 | 755,835 | 27,104 | 728,731 | 21,961,799 | 1,719,046 | 1,488,634 | 0 |
| Kansas. | 13,277,148 | 337,464 | 81,396 | 256,068 | 11,225,736 | 1,175,553 | 831,615 | 0 |
| Kentucky | 26,377,777 | 1,012,088 | 28,489 | 983,599 | 23,959,623 | 503,083 | 997,789 | 511,059 |
| Louisiana | 34,056,436 | 2,051,594 | 480,583 | 1,571,011 | 24,742,608 | 230,409 | 676,568 | 0 |
| Maine. | 10,445,240 | 53,405 | 53,405 | 0 | 9,640,543 | 0 | 0 | 0 |
| Maryland | 37,929,377 | 2,178,956 | 2,178,956 | 0 | 26,088,616 | 3,245,681 | 0 | 0 |
| Massachusetts. | 44,900,222 | 1,036,533 | 333,049 | 703,484 | 36,964,438 | 104,339 | 17,324 | 0 |
| Michigan ${ }^{1}$. | 54,036,845 | 2,426,256 | 311,467 | 2,114,789 | 42,752,866 | 0 | 2,032,020 | 0 |
| Minnesota | 46,494,662 | 942,228 | 58,468 | 883,760 | 38,279,108 | 0 | 0 | 0 |
| Mississippi . | 20,084,073 | 678,604 | 505,685 | 172,919 | 17,927,673 | 0 | 0 | 0 |
| Missouri. . | 47,114,899 | 1,561,033 | 25,495 | 1,535,538 | 32,540,234 | 8,199,899 | 728,605 | 0 |
| Montana. | 9,083,001 | 113,203 | 60,813 | 52,390 | 8,395,729 | 1,374,289 | 249,512 | 0 |
| Nebraska | 8,628,696 | 177,951 | 3,186 | 174,765 | 8,045,197 | 259,905 | 21,782 | 0 |
| Nevada | 25,965,135 | 593,207 | 76,366 | 516,841 | 23,170,594 | 2,412,080 | 2,838,948 | 0 |
| New Hampshire. | 5,714,296 | 215,940 | 215,940 | 0 | 5,031,194 | 0 | 1,161,762 | 0 |
| New Jersey . . . . . . . . . . | 71,237,657 | 92,872 | 92,872 | 0 | 52,313,773 | 0 | 0 | 0 |
| New Mexico . | 21,143,245 | 781,033 | 2,099 | 778,934 | 14,830,958 | 405,026 | 1,507,225 | 0 |
| New York | 236,867,370 | 10,194,206 | 0 | 10,194,206 | 201,868,854 | 27,657,018 | 3,011,483 | 0 |
| North Carolina | 76,424,727 | 139,589 | 139,589 | 0 | 67,087,247 | 2,832,118 | 15,184,019 | 0 |
| North Dakota | 3,645,554 | 174,290 | 17,585 | 156,705 | 2,485,059 | 27,949 | 726,531 | 0 |
| Ohio. | 146,044,518 | 7,242,556 | 170,219 | 7,072,337 | 112,508,579 | 6,662,225 | 7,343,079 | 0 |
| Oklahoma | 22,288,311 | 574,480 | 203,765 | 370,715 | 19,371,588 | 2,168,060 | 906,539 | 0 |
| Oregon. | 54,263,674 | 1,649,293 | 68,094 | 1,581,199 | 40,719,986 | 1,266,312 | 3,433,874 | 0 |
| Pennsylvania | 73,804,087 | 3,518,185 | 33,751 | 3,484,434 | 46,290,008 | 3,244,095 | 5,987,444 | 0 |
| Rhode Island | 7,256,227 | 179,475 | 31,009 | 148,466 | 5,796,610 | 399,497 | 420,118 | 0 |
| South Carolina. | 25,600,710 | 2,128,954 | 2,128,954 | 0 | 21,521,405 | 423,317 | 1,104,464 | 0 |
| South Dakota. | 7,904,834 | 266,015 | 6,223 | 259,792 | 6,493,996 | 383,290 | 171,911 | 0 |
| Tennessee. | 35,594,563 | 844,749 | 426,627 | 418,122 | 33,245,446 | 2,488,991 | 5,762,144 | 0 |
| Texas ${ }^{1}$ | 170,716,819 | 14,492,183 | 1,262,405 | 13,229,778 | 125,896,491 | 26,446,556 | 1,845,586 | 179,165 |
| Utah. | 20,796,443 | 1,017,508 | 223 | 1,017,285 | 11,352,163 | 395,686 | 1,777,801 | 0 |
| Vermont. | 3,264,252 | 10,553 | 10,553 | 0 | 3,252,740 | 0 | 0 | 0 |
| Virginia. | 52,503,272 | 480,749 | 232,763 | 247,986 | 48,326,672 | 0 | 0 | 0 |
| Washington | 57,455,811 | 1,393,480 | 37,736 | 1,355,744 | 27,769,595 | 0 | 0 | 0 |
| West Virginia | 10,298,200 | 240,880 | 492 | 240,388 | 8,380,801 | 264,887 | 0 | 0 |
| Wisconsin | 80,717,014 | 2,639,447 | 2,639,447 | 0 | 74,797,178 | 13,234,934 | 0 | 0 |
| Wyoming . . . . . . . . . . . | 6,233,595 | 356,751 | 5,322 | 351,429 | 5,212,641 | 337,894 | 49,771 | 0 |

Table 4.
Cash and Investment Holdings of State-Administered Defined Benefit Retirement Systems by State: Fiscal Year 2012-Con.
(In thousands of dollars)

| Securities |  |  |  |  |  | Other investments |  |  | National and state totals |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Nongovernmental |  |  |  |  |  |  |  |  |  |
| Corporate bonds | Corporate stocks | Mortgages | Funds held in trust | Foreign and international securities | Other nongovernmental securities | Total other investments | Real property | $\begin{array}{\|r} \text { Miscella- } \\ \text { neous } \\ \text { investments } \\ \hline \end{array}$ |  |
| 315,727,559 | 934,580,932 | 9,613,964 | 34,747,630 | 450,737,352 | 32,081,656 | 397,580,929 | 106,178,475 | 291,402,454 | United States |
| 7,183,956 | 13,152,659 | 0 | 0 | 3,651,001 | 0 | 2,865,134 | 2,855,860 | 9,274 | Alabama ${ }^{1}$ |
| 283,405 | 3,638,532 | 0 | 0 | 2,291,597 | 4,545 | 1,904,577 | 476,083 | 1,428,494 | Alaska |
| 3,073,406 | 15,428,668 | 0 | 0 | 5,660,092 | 0 | 5,089,982 | 2,269,864 | 2,820,118 | Arizona |
| 4,710,865 | 5,669,471 | 42,666 | 592,042 | 4,788,230 | 0 | 3,653,064 | 679,647 | 2,973,417 | Arkansas |
| 55,346,768 | 177,077,226 | 203,707 | 0 | 96,215,155 | 0 | 62,471,473 | 33,505,963 | 28,965,510 | California |
| 2,697,793 | 17,545,383 | 0 | 0 | 8,823,027 | 0 | 4,715,801 | 398,625 | 4,317,176 | Colorado |
| 6,135,767 | 8,949,637 | 0 | 0 | 6,221,175 | 1,988,173 | 227,916 | 0 | 227,916 | Connecticut |
| 1,813,458 | 2,270,393 | 0 | 0 | 1,000,807 | 0 | 1,906,495 | 0 | 1,906,495 | Delaware |
| 8,815,755 | 33,407,722 | 0 | 0 | 36,931,605 | 0 | 21,975,295 | 8,176,282 | 13,799,013 | Florida |
| 7,221,659 | 35,768,479 | 0 | 419,901 | 12,179,437 | 742,196 | 86,247 | 2,433 | 83,814 | Georgia |
| 2,712,167 | 6,299,148 | 0 | 0 | 0 | 0 | 1,831,186 | 1,234,106 | 597,080 | Hawaii |
| 2,649,709 | 5,181,620 | 477,167 | 0 | 2,247,145 | 0 | 515,334 | 0 | 515,334 | Idaho |
| 9,409,456 | 31,578,634 | 0 | 608,164 | 19,238,352 | 1,026,726 | 15,287,391 | 5,455,643 | 9,831,748 | Illinois |
| 4,790,095 | 5,367,596 | 0 | 0 | 2,453,176 | 84,743 | 4,027,124 | 0 | 4,027,124 | Indiana |
| 2,716,116 | 5,350,436 | 0 | 5,886,337 | 4,801,230 | 0 | 2,936,879 | 23,888 | 2,912,991 | lowa |
| 1,291,761 | 4,475,817 | 0 | 0 | 3,450,990 | 0 | 1,713,948 | 276,504 | 1,437,444 | Kansas |
| 5,912,909 | 13,454,489 | 272,641 | 0 | 2,307,653 | 0 | 1,406,066 | 640,848 | 765,218 | Kentucky |
| 3,069,359 | 12,840,069 | 0 | 17,289 | 7,908,914 | 0 | 7,262,234 | 45,285 | 7,216,949 | Louisiana |
| 972 | 3,637,612 | 0 | 6,001,959 | 0 | 0 | 751,292 | 0 | 751,292 | Maine |
| 2,837,390 | 8,059,533 | 2,491,766 | 0 | 9,454,246 | 0 | 9,661,805 | 5,031 | 9,656,774 | Maryland |
| 9,694,151 | 12,889,827 | 0 | 172,136 | 9,976,340 | 4,110,321 | 6,899,251 | 5,160,855 | 1,738,396 | Massachusetts |
| 6,543,466 | 16,463,269 | 0 | 0 | 6,946,995 | 10,767,116 | 8,857,723 | 5,740,817 | 3,116,906 | Michigan ${ }^{1}$ |
| 10,353,455 | 17,985,593 | 0 | 3,028,375 | 6,911,685 | 0 | 7,273,326 | 0 | 7,273,326 | Minnesota |
| 4,931,817 | 12,995,856 | 0 | 0 | 0 | 0 | 1,477,796 | 1,477,796 | 0 | Mississippi |
| 1,869,898 | 14,993,044 | 0 | 55,399 | 6,693,389 | 0 | 13,013,632 | 125,263 | 12,888,369 | Missouri |
| 543,445 | 3,860,733 | 0 | 400,603 | 1,490,556 | 476,591 | 574,069 | 0 | 574,069 | Montana |
| 666,494 | 1,694,059 | 565,252 | 4,664,157 | 173,548 | 0 | 405,548 | 243,840 | 161,708 | Nebraska |
| 1,768,665 | 10,153,680 | 0 | 0 | 5,997,221 | 0 | 2,201,334 | 823,382 | 1,377,952 | Nevada |
| 0 | 2,570,461 | 0 | 0 | 1,298,971 | 0 | 467,162 | 316,293 | 150,869 | New Hampshire |
| 19,869,244 | 17,374,512 | 963,899 | 0 | 14,106,118 | 0 | 18,831,012 | 0 | 18,831,012 | New Jersey |
| 2,314,158 | 6,237,127 | 0 | 5,691 | 4,361,731 | 0 | 5,531,254 | 160,563 | 5,370,691 | New Mexico |
| 15,337,139 | 115,021,110 | 4,207,077 | 0 | 36,635,027 | 0 | 24,804,310 | 13,885,140 | 10,919,170 | New York |
| 13,785,226 | 22,147,014 | 0 | 0 | 13,138,870 | 0 | 9,197,891 | - 0 | 9,197,891 | North Carolina |
| 76,205 | 1,157,654 | 0 | 0 | 496,720 | 0 | 986,205 | 312,118 | 674,087 | North Dakota |
| 18,001,274 | 48,941,386 | 0 | 0 | 31,560,615 | 0 | 26,293,383 | 1,031,031 | 25,262,352 | Ohio |
| 3,132,375 | 10,601,160 | 0 | 0 | 2,563,454 | 0 | 2,342,243 | 6,830 | 2,335,413 | Oklahoma |
| 4,840,663 | 21,136,381 | 0 | 0 | 10,042,756 | 0 | 11,894,395 | 1,700,980 | 10,193,415 | Oregon |
| 4,155,181 | 23,634,478 | 22,235 | 0 | 9,246,575 | 0 | 23,995,894 | 1,446,014 | 22,549,880 | Pennsylvania |
| 892,757 | 2,938,945 | 0 | 0 | 1,145,293 | 0 | 1,280,142 | 0 | 1,280,142 | Rhode Island |
| 2,358,954 | 1,863,357 | 0 | 12,516,005 | 3,255,308 | 0 | 1,950,351 | 0 | 1,950,351 | South Carolina |
| 1,115,575 | 3,887,036 | 0 | 0 | 936,184 | 0 | 1,144,823 | 0 | 1,144,823 | South Dakota |
| 5,632,947 | 13,061,174 | 0 | 0 | 6,300,190 | 0 | 1,504,368 | 1,349,052 | 155,316 | Tennessee |
| 10,658,722 | 43,050,068 | 0 | 311,853 | 39,825,776 | 3,578,765 | 30,328,145 | 524,566 | 29,803,579 | Texas ${ }^{1}$ |
| 949,717 | 4,576,581 | 6,844 | 14,720 | 3,630,814 | O | 8,426,772 | 2,885,926 | 5,540,846 | Utah |
|  |  | 0 | 0 | 0 | 3,252,740 | 959 | 0 | 959 | Vermont |
| 18,369,325 | 23,907,607 | 0 | 0 | 0 | 6,049,740 | 3,695,851 | 3,695,851 | 0 | Virginia |
| 12,711,542 | 15,058,053 | 0 | 0 | 0 | 0 | 28,292,736 | 8,099,861 | 20,192,875 | Washington |
| 2,069,512 | 3,507,827 | 0 | 0 | 2,538,575 | 0 | 1,676,519 | 637,691 | 1,038,828 | West Virginia |
| 9,625,406 | 51,936,838 | 0 | 0 |  | 0 | 3,280,389 | 508,544 | 2,771,845 | Wisconsin |
| 787,480 | 1,782,978 | 360,710 | 52,999 | 1,840,809 | 0 | 664,203 | 0 | 664,203 | Wyoming |

${ }^{1}$ There are exceptions to the fiscal year rule for the state retirement systems in Alabama, Michigan, and Texas. For systems in these states, the fiscal year moves beyond the June 30 cutoff. The data for survey year 2012 covers the fiscal year ending August 31, 2012, for Texas and September 30, 2012, for Alabama and Michigan. These exceptions are made to better align the data with the Survey of State Government Finances.

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Table 5.
Number and Membership of State-Administered Defined Benefit Retirement Systems by State: Fiscal Year 2012

| National and state totals | Number of systems | Membership |  |  | Total beneficiaries receiving periodic benefit payments |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Total | Active members | Inactive members |  |
| United States | 227 | 17,519,221 | 12,620,977 | 4,898,244 | 7,603,954 |
| Alabama ${ }^{1}$. | 4 | 258,218 | 224,409 | 33,809 | 106,195 |
| Alaska. | 4 | 44,374 | 35,853 | 8,521 | 39,022 |
| Arizona | 4 | 455,424 | 248,724 | 206,700 | 131,222 |
| Arkansas. | 6 | 160,409 | 134,402 | 26,007 | 68,998 |
| California. | 5 | 1,891,699 | 1,334,760 | 556,939 | 874,734 |
| Colorado | 2 | 402,711 | 215,601 | 187,110 | 105,262 |
| Connecticut. | 6 | 125,034 | 112,597 | 12,437 | 83,294 |
| Delaware. | 1 | 45,863 | 42,832 | 3,031 | 25,355 |
| Florida. | 1 | 622,111 | 517,756 | 104,355 | 333,364 |
| Georgia. | 10 | 586,527 | 343,773 | 242,754 | 170,676 |
| Hawaii. | 1 | 72,508 | 65,599 | 6,909 | 40,774 |
| Idaho. | 2 | 92,008 | 65,321 | 26,687 | 37,234 |
| Illinois | 6 | 767,504 | 472,993 | 294,511 | 322,679 |
| Indiana | 8 | 273,056 | 231,847 | 41,209 | 128,411 |
| lowa. | 4 | 238,200 | 168,898 | 69,302 | 106,480 |
| Kansas | 1 | 197,824 | 155,054 | 42,770 | 83,933 |
| Kentucky | 6 | 335,302 | 215,718 | 119,584 | 137,934 |
| Louisiana. | 14 | 292,174 | 201,996 | 90,178 | 151,976 |
| Maine | 1 | 57,992 | 50,394 | 7,598 | 38,408 |
| Maryland | 2 | 247,579 | 195,893 | 51,686 | 134,061 |
| Massachusetts | 14 | 232,318 | 201,908 | 30,410 | 126,225 |
| Michigan ${ }^{1}$ | 6 | 307,974 | 278,404 | 29,570 | 288,133 |
| Minnesota | 8 | 505,504 | 280,507 | 224,997 | 176,172 |
| Mississippi. | 4 | 294,946 | 163,058 | 131,888 | 89,707 |
| Missouri. | 10 | 288,850 | 238,297 | 50,553 | 142,118 |
| Montana | 9 | 76,278 | 53,217 | 23,061 | 34,967 |
| Nebraska. | 5 | 82,898 | 57,113 | 25,785 | 20,697 |
| Nevada . | 2 | 111,213 | 98,551 | 12,662 | 50,258 |
| New Hampshire. | 2 | 59,146 | 51,245 | 7,901 | 28,236 |
| New Jersey . | 7 | 657,507 | 403,672 | 253,835 | 282,513 |
| New Mexico. | 5 | 156,216 | 114,670 | 41,546 | 68,444 |
| New York | 2 | 933,497 | 807,069 | 126,428 | 552,986 |
| North Carolina. | 6 | 657,014 | 502,201 | 154,813 | 236,588 |
| North Dakota. | 2 | 40,451 | 31,485 | 8,966 | 15,169 |
| Ohio | 5 | 1,259,950 | 662,480 | 597,470 | 425,365 |
| Oklahoma | 6 | 164,295 | 148,638 | 15,657 | 97,313 |
| Oregon.. | 1 | 212,067 | 169,781 | 42,286 | 121,202 |
| Pennsylvania. | 3 | 532,167 | 389,735 | 142,432 | 321,541 |
| Rhode Island. | 2 | 40,499 | 32,550 | 7,949 | 26,375 |
| South Carolina | 4 | 384,685 | 214,619 | 170,066 | 129,281 |
| South Dakota | 2 | 53,070 | 38,207 | 14,863 | 22,642 |
| Tennessee. | 1 | 243,118 | 210,493 | 32,625 | 122,499 |
| Texas ${ }^{1}$ | 7 | 1,608,002 | 1,356,968 | 251,034 | 503,364 |
| Utah | 8 | 141,724 | 104,691 | 37,033 | 48,403 |
| Vermont. | 3 | 32,603 | 25,098 | 7,505 | 14,429 |
| Virginia | 1 | 446,893 | 341,826 | 105,067 | 162,751 |
| Washington. | 6 | 271,051 | 223,807 | 47,244 | 138,167 |
| West Virginia . | 1 | 94,055 | 74,333 | 19,722 | 54,890 |
| Wisconsin | 1 | 416,093 | 270,139 | 145,954 | 160,341 |
| Wyoming. . . . . . . . . . | 6 | 48,620 | 41,795 | 6,825 | 23,166 |

${ }^{1}$ There are exceptions to the fiscal year rule for the state retirement systems in Alabama, Michigan, and Texas. For systems in these states, the fiscal year moves beyond the June 30 cutoff. The data for survey year 2012 covers the fiscal year ending August 31, 2012, for Texas and September 30, 2012, for Alabama and Michigan. These exceptions are made to better align the data with the Survey of State Government Finances

Source: U.S. Census Bureau, 2012 Census of Governments: Finance—Survey of Public Pensions: State-Administered Defined Benefit Data. Data users who create their own estimates using data from this report should cite the U.S. Census Bureau as the source of the original data only. The data in this table are based on information from public records and contain no confidential data. Although the data in this table come from a census of retirement systems and are not subject to sampling error, the census results do contain nonsampling error. Additional information on nonsampling error and response rates may be found at <www.census.gov/govs/retire/state_how_data_collected.html>.

Table 6.
Pension Obligations of State-Administered Defined Benefit Retirement Systems by State: Fiscal Year 2012
(In thousands of dollars)

| National and state totals | Covered payroll | Pension obligations |
| :---: | :---: | :---: |
| United States ... | 591,783,461 | 3,523,968,135 |
| Alabama ${ }^{1}$. | 9,742,069 | 43,589,993 |
| Alaska. | 2,151,852 | 17,310,999 |
| Arizona | 11,104,409 | 50,115,521 |
| Arkansas. | 4,854,482 | 27,605,770 |
| California. | 78,964,000 | 592,153,000 |
| Colorado | 7,882,936 | 64,190,236 |
| Connecticut. | 7,592,062 | 49,109,240 |
| Delaware. | 2,047,775 | 8,869,636 |
| Florida. | 24,491,371 | 148,049,596 |
| Georgia . | 12,734,242 | 85,323,595 |
| Hawaii. | 3,890,000 | 20,683,400 |
| Idaho. | 2,625,300 | 13,473,928 |
| Illinois | 23,810,231 | 186,034,149 |
| Indiana | 9,906,598 | 40,676,591 |
| lowa. | 7,114,339 | 32,590,238 |
| Kansas | 6,401,462 | 22,607,170 |
| Kentucky | 8,044,389 | 52,270,719 |
| Louisiana. | 8,632,293 | 54,551,420 |
| Maine | 2,203,900 | 14,011,600 |
| Maryland . | 10,488,813 | 58,320,433 |
| Massachusetts | 12,098,466 | 71,760,332 |
| Michigan ${ }^{1}$ | 12,250,400 | 90,391,400 |
| Minnesota | 12,478,559 | 62,368,278 |
| Mississippi. | 5,891,688 | 35,297,429 |
| Missouri. | 10,497,499 | 62,242,067 |
| Montana | 2,056,921 | 11,920,226 |
| Nebraska. | 2,290,080 | 11,162,402 |
| Nevada | 5,088,104 | 38,610,478 |
| New Hampshire. | 2,599,760 | 10,435,826 |
| New Jersey . . . | 25,283,435 | 128,463,552 |
| New Mexico. | 4,505,485 | 33,859,222 |
| New York. | 42,267,900 | 254,080,900 |
| North Carolina. | 18,250,084 | 80,394,625 |
| North Dakota. | 1,345,492 | 5,231,929 |
| Ohio | 27,823,843 | 220,489,280 |
| Oklahoma | 6,183,754 | 32,971,965 |
| Oregon | 8,550,500 | 61,198,400 |
| Pennsylvania. | 19,167,586 | 129,761,079 |
| Rhode Island. | 1,976,025 | 12,141,460 |
| South Carolina | 8,797,660 | 43,452,229 |
| South Dakota | 1,503,000 | 8,514,543 |
| Tennessee. | 8,413,300 | 40,069,300 |
| Texas ${ }^{1}$ | 52,979,966 | 220,046,043 |
| Utah | 4,548,757 | 26,903,003 |
| Vermont. | 1,187,075 | 4,614,572 |
| Virginia | 15,224,000 | 78,423,000 |
| Washington. | 16,081,000 | 64,693,000 |
| West Virginia | 2,940,249 | 15,929,982 |
| Wisconsin . | 12,855,600 | 79,039,300 |
| Wyoming. | 1,964,750 | 7,965,079 |

${ }^{1}$ There are exceptions to the fiscal year rule for the state retirement systems in Alabama, Michigan, and Texas. For systems in these states, the fiscal year moves beyond the June 30 cutoff. The data for survey year 2012 covers the fiscal year ending August 31, 2012, for Texas and September 30, 2012, for Alabama and Michigan. These exceptions are made to better align the data with the Survey of State Government Finances.

Source: U.S. Census Bureau, 2012 Census of Governments: Finance-Survey of Public Pensions: State-Administered Defined Benefit Data. Data users who create their own estimates using data from this report should cite the U.S. Census Bureau as the source of the original data only. The data in this table are based on information from public records and contain no confidential data. Although the data in this table come from a census of retirement systems and are not subject to sampling error, the census results do contain nonsampling error. Additional information on nonsampling error and response rates may be found at <www.census.gov/govs/retire/state_how_data_collected.html>.


[^0]:    ${ }^{1}$ There are exceptions to the fiscal year rule for the state retirement systems in Alabama, Michigan, and Texas. For systems in these states, the fiscal year moves beyond the June 30 cutoff. The data for survey year 2012 covers the fiscal year ending August 31, 2012, for Texas and September 30, 2012 , for Alabama and Michigan. Throughout this report, all references to years (e.g., 2011 or 2012) refer to fiscal years.

[^1]:    ${ }^{2}$ For more information, please refer to the Government Finance and Employment Classification Manual at <www2.census.gov/govs /pubs/classification/2006_classification_manual.pdf>.

[^2]:    ${ }^{3}$ The total of "net earnings" is a calculated statistic, and thus can be positive or negative. The total of "net earnings" equals the sum of earning on investments plus gains on investments minus losses on investments. Beginning with the 2002 survey cycle, the Census Bureau changed the reporting of asset valuation from book to market value, consistent with the Governmental Accounting Standards Board Statement No. 34 requirements. This change is reflected in the calculated statistics.

[^3]:    Source: U.S. Census Bureau, 2012 Census of Governments: Finance—Survey of Public Pensions: State-Administered Defined Benefit Data and Annual Estimates of the Population for the United States, Regions, States, and Puerto Rico: April 1, 2011, to July 1, 2012, (NST-EST2012-01).

[^4]:    Source: U.S. Census Bureau, 2012 and 2007 Censuses of Governments: Finance—Survey of Public Pensions: State-Administered Defined Benefit Data.

[^5]:    Source: U.S. Census Bureau, 2012 Census of Governments: Finance—Survey of Public Pensions: State-Administered Defined Benefit Data and historical tables.

[^6]:    Source: U.S. Census Bureau, 2012 Census of Governments: Finance—Survey of Public Pensions: State-Administered Defined Benefit Data.

